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APPENDIX "A"

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FOR COORDINATION WITH US ARMY

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DECLASSIFIED AND RELEASED BY CENTRAL INTELLIGENCE AGENCY SOURCES METHODS EXEMPTION 3 B 2 B NAZI WAR CRIMES DISCLOSURE ACT DATE 2006

PROPOSAL

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PROPOSAL

References and relations in reorganizing the Hungarian Intelligence.

Benaria: The enthor of this proposal did not, and does not now have any connections with foreign intelligence agencies. He has studied and observed the problem for many years and completely understands the inner functions of the organization. He would like to show how the proposal can succeed in its entirety. The proposal is in draft form on a few pages, presented in a manner as to show the highest intentions, the duties and functions, and the results produced by the organization without going into full details.

I. SITUATION

1. General

There are no signs that the Seviet Union has given up her plan to rule the world. The diplomatic phay-acting is continuous and without change. Me works for the downfall of the Vestern Allias even if spen warfare is necessary. The spreads strong provagands in Europe, the previous broading grounds of empitalistic wars. The intention of the Seviet Union in the Far East is to consolidate the countries and them occupy the USA's strength fighting the hundreds of millions of Asians there. Furtherwere, it will be so. It is without doubt that a general sheeting war in this area, or from this area, will start sooner or later. The given situation and its expected formation indicates the significance of Europe. The Seviet goal is to be reached without regard to the well-being of the countries behind the Iron Curtain.

2. Intelligence References and Melations

The most important goal of the world-breaking dictators is: Spiritual and mental destruction, and the underwining of economic and military powers.

Nethods: Penetration and infiltration

Agencies: The various Communist Parties and fifth column organizations.
The smallest unit is coordinated and receives full support for intelligence purposes.

The distators are few in the world and they rule the people with strength, usually against the people's will. Became of this, there is continuous internal strife in the Toviet Union. In addition, she is now exposed to continuous enter dangers since she has provoked the whole free world's epinion against herself. The internal and outer dangers are on a high level. Haturally, the life of the Farty demends on military strength, complete security, and preventive measures. The Soviet's total intelligence and security measures have, in the eyes of the people, built a democratic way of life. The people are held together by various means of propaganda against other nations. The democracy is "Soviet Type" and security measures here foreign elements from entering their doctrines. The

intelligence problem in the final outcome between distators and democracies lies in their differences in their original atrustures. The distatorial structures we force and fear to gain subsission and intelligence, while the democracies can not and to not resort to those methods to gain intelligence. In practice, it means that on one side Mescow intelligence agents can sit in parliaments, in forcign offices and can bessibly held keep positions in the Army, while the efficials of forcign delegations are not permitted freeder of movement in Moscow. The Communist delegates in Mestorm countries travel freely and go wherever they are enured by the breakin, while in Scrist-controlled erent, even forcign breakcasts are banned.

3. Remember Mederenous and Helations.

The occupied country and the defensive strength: In the present world political situation, Fungery is one of the meet important countries behind the Iron Curtain for intelligence gathering. Geographically, Hungary holds a key position, an opening to the countries in the lest, Ametria, Triesto, Italy; in the South: Pecceluria, and Adriatic Sea. These are the west likely directions of attack by the Soviets. All signs indicate that the Caronthian Valley will be the Seviet Army's biggest essetery. In the neighboring countries, Greatoslovskia, Carpathian Urrainia, Bunania, Yagoslavia, close to three million Bungarians, who are a minority, can bring about this event in the Carpathian Valley. The origin, the language and religious background are the grantest ensures of the Belshevik Government. Important communication and transportation routes cover the area of the Jamebe. This area also contains important industrial and agricultural areas, eil and aluminum. It is situated close to areas important to the Nest. The Soviets recognized the importance of the Sungarian military, political and intelligence agencies and for this reason quickly built a security and defensive erganization in the country. The Bangarian Communist leaders have eliminated all opposition from positions of trust. Collectively, they liquidated the middle class, squeezed out the parliament, and got the farmers to work under force and The political notice are everywhere and central everything. All Communist Party nembers are notential intelligence agents. The complete private life is under surveillance, i.e., letters, travel, and telephone conversations. The borders close to western countries are clese guarded and the houses and buildings were taken over by Bussian soldiers in these areas. Travel in the border areas is restricted and it is only a matter of time before the whole country falls under this restriction. siders one enter the country and if they do, they are clearly untobed. Foreign enterprises within the country were liquidated. The country is hermetically scaled from the free world and only a few have been permitted to loave. Using the plan system, they maint a false and distorted picture of the outside world, and the public is without any information to learn the truth. Under the protext that foreign spice are infiltrating the country, they keep the population under a nervous strain. Even under these dironmetances, the population is anti-Holshavik and bates the government and is willing to make excricions, but still anthoring intelligence information is difficult for the following reasons:

- a. Important places and valuable sources of information are placed in the trust of loyal, fanatic Party members who cannot be approached for any price.
- b. The whole population is knot under strict surveillance and terror, and only a few dare volunteer to assist in getting information.
- s. The task of forming a constate cell for one or two passes is too dangerous. Even if a man's personal ties and feelings are anti-Solshavik, the material and money be receives is not enough to make a sell workable. Even it it were, he would not know where to start and what to do with the money and in all probability would sell himself.
- d. Zighty percent of the informants are being cought on the well-guarded border, or in the interior of the country in the net of the well organized security organizations. Then this harmons, information and time are taken in by the Journalist Party and used as propagated, and, in the best case, the man is sent back as a double agent.
- e. The lunky few who manage to get through to their cells carry unimpertant messages and they usually have double commince.

The imagarian security measures are patterned after the imaginar systems. Even Hitler's well organized intelligence was unable to counter the imaginar's intelligence. They miscalculated the inseless tank divisions by fifteen (point of interest only). They are organized into cell type organizations with a singular leader (one head). The smallest units work in harmony and probably everybody knows what is going on within the cell. The disposition abould be together to make possible offensive. They report accurate and complete information.

The Asti-Polshevik Agents, Organizations and Junctions: After the war the sestern countries failed to vay sufficient attention to intelligence. France was busy cleaning up after the Jermen occupation and the war damages. The USA and Ingland had not been affected by ground treeps so they failed to recognize the importance of continental intelligence and they lost the chance to get valuable practical experience in that field. few years after the war, the jestern missions were forced out of the main satellite cities. The trusted Allies in the cities were forced to flow or were jailed. Unnoticed, the Iren Ourtain slowly descended. The destern Eurone Council and Tederation units were given a few hours notice to liquidate their affairs and leave. Only them did the isstern countries realize the necessity of an intelligence net. With feverish haste they tried to correct their mistakes, which brought about the present condition-They tried in many ways to get information past the Bolshevik security measures, but even securing minor bits of information proved to be a major problem. In this imeriad start, the organizations were haplacardly put together and the missions were not thoroughly outlined and coordinated. different vestern countries and different organizations continued to cross such other and a rivalry took place. At times they out bid each other for the same viece of information and objective. The occupation forces had no organisation which could use the unfortunate As in Ametric and Germany. These people would have gladly helped in securing information. The leaders entrusted to get information did not understand the loviet system or the

guaration eithation and circumstances, and wost of all the fundamental notheds of gatherine information. In the intelligence gathering costions there were few persons who had any experience in that type of work. The work was specialised not for quality but for quantity. The agents and supervisors were given missions without careful prevaration. Buying the information was done in a haphanned manner usually resulting in compressioing the agents and superiors. Prior planning was mission as was commity and segregy in the missions. Proquent changes in personnel added to the confucien. Poonle wither t therough elegrances and with neither training nor adeptability entered the intelligence organizations. The Sungarians were suspicious and agents were unable to convince them of the eincertty of the mission, since they had no proper identification. This increased the growing commonies of the agents and scared the informats. Through this, the energy received gratic information as food for their prepaganta. Through this disorganized eyeten, the agents would six up the information and, to add value to it or strengthen it by over emphasizing its importance. 200 This maragraph deals with the fact that there was no prepared not. Agents, when they decided they had made enough seesy, would change their zones and countries, usually leaving behind the sames of other agents and their background as far as their mission was someonned. After all these mistaires and shortosmings, the situation today is as follows:

- a. There is no power that is antisfied with the existing intelligence not in Jungery
- b. In the eccupied country, a leyal intelligence organization, built from within is not everated by any rover
- c. The intelligence note and informate are known to the bolchevike and are being watened
- 4. Tears upo the trained spents fled the occurred country or at present have not volunteered their services. The background of the new recruits in the organization is hard to determine.
- The majority of the informatic (couriers) are compromised, or return without any results
- f. Helating to gathering information from refugees, the refugees go from power to mover and when they see that there is money in information, they maynify their stories to familial levels to gain a higher price.
- g. Agents and informate usually make up stories just to keep their positions seemen in the organization. Not only are they dishement, but they confuse their few friends and confederates.

To sum it all up, the nati-Solchevik intelligence not in Sungary is bankrupt and all previous organizations and methods have not produced any results.

This sectom of using temphasks against concrete bunkers and machine gams enused the liquidation of 200 - 200 agents and informats sent in from the seat. At home (in Sungary), the nummal rate of agents and informats being compromised is 800 - 1000. Since 1948, 1,000 foreign agents and 5,000 home agents have been sacrificed on the alter of intelligence. This is five times the amount lest in Keren by the combined Kavy and Air Forces. There is no comparison to the results of the intelligence gathered to the 5,000 famatical Hungarians who were lost to the snew, Up to now, the systems

produce: no results and if it continues the same in an enquired country, the holshovik security measures are soins to increase outling information off completely. Slowly (in the destars countries) the agents and information will disappear and even the information secured from refugees will be unreliable. If it continues the same way, Mangary will be an unknown area in the intelligence circles of the USA. In the meantime, other powers are realising the situation and are putting new systems into effect. The fault now does not lie in the lack of funds, waterial or trained agents, but in the lack of a good system. We are faced with a time element, and new is the time to bring in new ideas and build up the bankrupt organization. The initial start was wrong before. A new organization on a different basis has to be built and put in operation. It has to be understoed that at the present time there is no possible organization in existence. What does exist is insufficient and had to be rebuilt from the beginning.

II. PROBLEMS AND THUIR CHISTOTRATIONS

The duties of agents and informants are to renotrate the enemy's defense and secure reliable information. The actual strength of the powers is tried and proven on the battlefield. The outcome of this decides the fate of the mation. For the leaders of the nowers it is important that they be supplied with complete and reliable information about the energy continuously when important decigious are to be ande. Maximum success can be attained only through proces intelligence note with wissions given to them. The situation is that all colutions without the proper intelligence leaves you colling yourself chort. Intelligence nets should be organised in meace time in order to be successful in time of war. The war affects the mental attitude of the people and the country is measured by its esonemical and military strongth. One incident following another growing larger each time eventually leads to a shooting var. The intelligence not should be in all government offices so that the doors are always open and information can be supplied whenever needed. The final aim of war is break the fighting power of the enemy. During the time of war, intelligence has to be in the inner circles at the highest level to learn the strength of the enemy. Before the war you wast find out the weak spots of the enemy so the attacking forces will know the direction and road to fellow for ##A000 0 # A

In modern warfare the fighting goes on in front and behind the enemy lines. In a country at war the ominions of the meorie in large areas counts and should not be disregarded. Meturally, only when a shooting war starts, con these people become active and work behind the lines. These people have to be contacted and organized by the net before the shoeting war stabts, this includes the provision of unterial and leadership. The intelligence not should be well organised not only to secure information, but also to suread propaganda, to perform economic embotage and to greate partisan uprisings. The leaders in the country gethering information should not be the factors in deciding the importance of information. It should be combined from the inside and outside keering in mind the overall risture. Them the remalts will be complete and they will be working in harmony. The importance of obtaining information about security systems cannot be overembasised when dealing with the Polsheviks. In modern war well organized security still mannet counter all information gathering units. Secret services, Sate hari's and said agents are a thing of the rast. Before work can be started and valuable agents macrifteed the organization has to be built up on a broad basis to produce successful

results. Only movements on a broad basis with life and a famatical spirit can hope to have sources of information at their disposal. Even with the above conditions, all sistens will not emessed. Somehow the policies of the Communist Party should be adopted. In the first place the ideology and spiritual properation with will to win has to be indoctrinated before missions can be assigned. This organization must be patterned directly opposed to the Belchevik destrine. Its destrine must be to work and build for freedom and for the downfall of the Belchevike. If this succeeds, the problem will solve itself and the seed will be easier to plant. The aim and solution to this problem would be a matter-wide military underground movement. All military strength should be combined in a Bungarian inner movement patterned after Tito's movement so that if affects everybody. A movement of this type

- a. Can use the anti-Solutevik struggle and all the results and arguments of the cold war.
- b. Is not affected by foreign politics
- g. Can be a bi-partisan novement and can be absorbed by the entire matien
- d. Mast be a movement on a military basis, canable of being tied in with meighboring countries having similar movements
- e. Will be expanded and made active. (It will support intelligence units, giving them necessary support and be used for substage and aread uprising.)
- f. Will be easily concented.
- g. will loosen up the Solshevik security measures.
- h. Will use ideology, functions and opportunism to win over individuals for intelligence purposes.

At preset, there is no underground movement in Sungary. In a Soviet compied country, this type of movement sennot be born without outside aid. The underground movement and its establishment naturally does not fall in the emberdinate circles. The present events taking place in the world have pushed Hungary into the background. The natural question is, "Has the time arrived for such a movement and should the people be prepared and alsoled for one?" If the masser is yes, this preparation work should start immediately, for valuable time is being lest and is irreplaceable. Previous intelligence experience will be employed to make the units work easier. In the final outcome, there must be a matien wide novement which will find the whole hearted support of the recople and which will supply the necessary information units.

Practical Aim.

A nation wide underground promounds movement with successful intelligence sections on a bread basis. An accuried country's spiritual facilings have to be prepared for life's work in the underground movement to make a successful intelligence organization which is controlized and secure.

III. ALTERESTIVES

a. There is no necessity for an underground movement. Advantaget There are no new problems. Mandwantages: Siving this key country to the adversary.

- b. There is no necessity for an underground movement. Advantage: The peculitity for integration will not arrive. Disadvantage: Strongly questioned, how it will stand later if there will be a peculifity to build up a nevenent.
- e. The underground sevement will be built us by a European power. Advantage: The USA will not be concerned with it, yet they will benefit. Disadvantage: The European rivalry will cause unforced possibilities during and after the war.
- d. The underground movement built up by the USA through enigrant units. Advantage: The influence of the USA is seemed. Disadvantage: This type of movement would be hard to conceal, and it would be very doubtful if the ensured sountry would trust them (emigrants).
- e. Nevement under the Atlantic Fact Nations, commanded by General HISTHOVER.
 Advantage: Under this supervision, there will be no rivalry smenget the
 matiens. Disadvantages: the foreign political situation is very mastable.

IV. PROFOSAL

It is preposed that an underground movement be built up in Sungary with direction and missions from the USA. Advantage: the influence of the USA is secured and, in spite of the Seviet eccupation, it can be kept secret that the USA is helping-Pereign politics will not complicate the situation. You will have an active, trusted organization which will assist in establishing intelligence organizations. Disadvantages: Special staffs will be necessary and it will take a long time to form them.

V. OVERALL PLAK OF BUILD-UP AND PUNCTIONS

- 1. Authority and direction from competent USA organs, to define and determine the tasks and functions in outline. Control should be in a US organisation or a trusted person. The decisions should come from top level. At least from the US intelligence section leader in Europe or from the highest US military leader in Europe. Only with this type of support will results be assured and will the different sections function together.
- 2. A small staff of agents and informants should be made, sembined with experienced US and Hungarian personnel. Duties: collecting information, supplying, directing and leading the underground movement. Herd must come only from high and trusted places. Hungarians and enigrants have to be checked carefully if the plan is to succeed. Souble agents must be kept out of the organization. Dive the informants the feeling of peace and security with backing. Don't give them the feeling, "I buy", "I sell" or bind them with limited periods of work only as a part time job. Agents maturally will not shide by that solution. There should be created in the US Zone of Free Europe a similar resistance organization to support the military units. Sooner or later there will be tasks which can be accombinated by these people.
- 3. The staff agents and informats will be: standardization of security, coies, timing and coordination, anxiening of tasks, personnel, time and place problems, etc.

- 4. The illegal radio will do the following:
 Breadcast the news and approach of the underground movement, with
 descriptions of important points. It will have to be well controlled to
 keep it secret and give the best results. Breadcasts must be kept to a
 minimum of ence or twice a week on short wave. It will use the call words
 EXT (NOT) (Remeti Ellenslani Yongalon) Entienal resistance movement and
 will give life and glory to the partisans and the intelligence gathering
 units. The news at first will be jamed and denied by Sudapest and the
 presses will in turn apread propagands to the contrary. The station can
 be becated in Germany or Austria as long as it is close to the staff.
- 5. Fereign and E. agarian emigrants must be organized to insure the success of the sovement. It is necessary to alert the homeland on a broad basis, so that the agents and runners will be working together for the same interests. (Inside and outside tip collecting, direct refugees, and use all other inner connections, etc.) Nethod: by foreign and imagerian radio and press services.
- 6. The USA-Hungarian relations in security service resultes standard centralimation. Essential central derivate should be openly installed. It is necessary in order to clean out the agencies and add to the effectiveness of the security. A network thus ande would remain and there would be sloser harmony among the units.
- 7. The US Hungarian relations is intelligence centralization: The Mungarians must assist in improving the quality of the work, produce couriers and informats, furnish conseniment for activities, provide security and in general assist in organizing the unit. Other powers have already set up their own intelligence movement into hungary. The mintakes under by the present German organization such not be repeated.
- 8. The US imagazian relations in counter intelligence: The Sungarians must work in horsony and unity with all the intelligence agencies. Security questioning of refugees, and "tin collecting" should all be done by evert, presently established security units. With this relationship the substance of their work, accomplishments and arrangements will be done in secret and will be continued.
- Breaking down the mangaria -bolomevik security agencies vill be done by propagands against the political police, border guards, Farty members, and state officials, etc., and sy radio propagands and sauggled in parablets and commed posters.
- 10. Establishing overt US, fungarian organization or connections. It is necessary to conceel the aims of the covert staff. It will also serve as cover for the idle assessment, and the agents formed to flee. It will provide informate and perform other tasks that come to mind.
- 11. qualified meets and messengers will be sent in to establish the net. Only efter coordinating the security and information gethering agencies, and sifting out and training messengers, can the real information collecting

start. In the occupied country the important task is to draw together and tighten the net. As long as the refugees are arriving and are being interrogated, the reporting (of agents) isn't important. That is important is that they will be able to report when necessary. Reports from persons sent in from the outside are not worth as such as the information supplied by a refugee who had fled a year before. At a later date, the agents can make a few true restricted reports with utagest caution. It would be a shame to bring about the fall of the newly organized met.

- 13. The work of the agents will be: gathering the necessary information, insuring the security and functions of the net, screening out the enemy, knitting the organization together and bringing it to perfection, solving problems and mistakes learned through experiences, and correcting all deficiencies.
- 13. The defector program will attempt to discover the play-actors in the Bolshevik system, the system's plans, functions and weak personnel. It will try to build the network from the standpoint of quality and specialists, by using material and money to bribe or essist personnel to desert. The information they furnish and material they bring with them (codes, movements, plans) is what the agencies strive for.
- 14. Organize the supporters of the movement outside the country. At a later case date under confidential conditions amnounce to the resistance movement within the occupied country that they have supporters on the outside. This will strengthen the resistance movement and they will prepare themselves for whatever follows. Through this the work will be easier and have more freedom of movement. For the objective and aims, through friendship sake perhaps, two additional movements could mossibly be started, one in feetern Turepe, one in Yugoelavin. The system could make a compromise with the interests of the Hungarian Titolete in mind.
- 15. Tying together the resistance units in the homeland: If propaganda gives the aim of the movement, friends and relations will form small and large resistance groups. The agents and messengers sent in will also aid this movement. These groups will be informed to protect, shelter and be at the disposal of the information net. Then the support from the outside is amounted, the inner movement will be accorded and move along easily. With this, information will start flowing out of the occupied country from the various established sources.
- 16. Firstly establishing the inferention gathering net. The contact and relations with the ethnic Hungarians minority in the surrounding countries remains alive and unchanged. This is done by the media of letters, visits, sports, sulture, etc. They profess that they are of Hungarian origin. The movement will enlist this three million minority because of their lecation. With this border territorial coverage, somer or later the network will emmesh weldiers of the Soviet occupation troops, thus enabling a possible penetration of the Soviet net.
- 17. As the united powers headquarters develope, it will eventually become necessary to decide on who will sponyor and control resistance movements. If the US already has such an organization, she will be the natural leader. A strong intelligence service will help to assure US control.

- 16. The work of the inner resistance movement: To become active when necessary. To work to bring about the fall of the Bassian and Rungarian armed forces. To perform economic and military sabetage.
- 19. Materials. The furnishing of material and supplies will be determined by the organization's growth. To put the proposal in effect will not cost the USA more than its present system of gathering information.
- 20. Considering the time element. The start is dependent on, the general political situation, the measure of support, the asquiring of personnel, and the possibilities of success. One year after formation, the reports should be on a very high level. It should be started soon because all the experienced personnel are emigrating to other countries.

VI. SUNNARY

In all information gathering agencies, the plans have to be in complete harmony and the founders have to have great resolution and inspiring aims. Without that and the understanding of the details all the other plans formed and all proposals are just wishful thinking until planted with good intentions and endeaver. One thing is certain that in the initial stages and organization the USA will need an experienced specialist workers system. Perhaps the time has already arrived to engage and to utilize meritoriously those personnel who have a common cause and concern.

APRIL 1951